

General Assembly

Committee Bill No. 1

February Session, 2006

03066\$B00001CE_

Referred to Committee on Commerce

Introduced by: (CE)

AN ACT CONCERNING JOBS FOR THE 21ST CENTURY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (Effective July 1, 2006) It is found and declared that the number of technology-based jobs in the state is decreasing 3 compared to other states and regions; that technology and innovation 4 for the development of new products and markets is critical to the 5 economic future of the state; that the accelerated pace of innovation 6 and global markets require urgent action by the state; that companies and entrepreneurs in the state need technology and risk capital to 8 compete globally with cutting edge inventions; that an appropriate role for state government is to seed innovation from the earliest stage 10 of discovery to successful commercialization, thereby providing a 11 pipeline of technology from which the economy can grow, and it is an 12 appropriate role for academia to provide innovation, research and 13 development that creates products and opens new markets; that in 14 order to generate a technology-based economy and bolster the long-15 term economic needs of the state, there is needed a willingness to 16 accept risk on an individual project basis and to provide ongoing state 17 support and investment in all stages of the technology lifecycle from

18 idea to market; that successful investment should be measured by 19 long-term comprehensive achievement rather than by individual 20 projects; that there is a public purpose in the development of a critical 21 mass of technology and infrastructure in which such technology can 22 thrive and although businesses may be created, and perhaps fail, the 23 value to the state of creating the business is from attracting significant 24 numbers of scientists, engineers, and entrepreneurs to the state and the 25 development of a technology pipeline and facilities in which new 26 companies can be created; and that therefore the necessity in the public 27 interest and for the public benefit and good for the provisions of 28 sections 2 to 23, inclusive, of this act is hereby declared to be a matter 29 of legislative determination.

- Sec. 2. (NEW) (Effective July 1, 2006) (a) The Board of Trustees of The University of Connecticut shall develop a program to recruit eminent faculty and their research staff to the university. Recruitments shall be made to support economic development in the state and to promote core competency areas by accelerating the pace of applied research and development. Eligibility shall be limited to scientists who have demonstrated excellence in their field of research and have an interest in working collaboratively with other scientists at the university and an interest in commercialization of their research.
- (b) The board of trustees shall not expend more than two million dollars for an individual recruitment. No funds shall be expended under this section unless there are matching funds from industry or other sources.
- Sec. 3. (NEW) (Effective July 1, 2006) (a) There is established an account to be known as the eminent faculty recruitment account which shall be a separate, nonlapsing account within the General Fund. The account shall contain all moneys required by law to be deposited in the account and shall be held separate and apart from all other money, funds and accounts. Investment earnings from any moneys in the account shall be credited to the account and shall become part of the

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- assets of the account. Any balance remaining in the account at the end of any fiscal year shall not lapse and shall be available for use for the fiscal year next succeeding.
 - (b) The moneys in said account shall be expended by the Board of Trustees of The University of Connecticut for the purposes of section 2 of this act provided not more than five million dollars shall be allocated in each fiscal year until the fiscal year ending June 30, 2012.
- 57 Sec. 4. (NEW) (Effective July 1, 2006) There is established a Center for 58 Entrepreneurship at The University of Connecticut. The purpose of the 59 center shall be to train the next generation of entrepreneurs in an 60 experiential manner that would assist businesses in the state today. 61 This center shall (1) expand accelerator programs at the school of 62 business to provide innovation services to technology-based 63 companies using a proven model of faculty and students working with 64 companies on real time solutions to the company's business problems; 65 (2) establish an intellectual property law clinic at the law school. The 66 clinic shall use faculty and students to support the intellectual 67 property needs of entrepreneurs, small firms and other state 68 universities; and (3) develop an entrepreneurial program on campus 69 that trains faculty and student inventors in commercialization and 70 business issues, generates business opportunities and provides capital 71 for their new ventures.
 - Sec. 5. (NEW) (Effective July 1, 2006) (a) There is established an account to be known as the center for entrepreneurship account, which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys invested pursuant to the provisions of this section. The account shall contain all moneys required by law to be deposited in the account and shall be held separate and apart from all other money, funds and accounts. Investment earnings from any moneys in the account shall be credited to the account and shall become part of the assets of the account. Any balance remaining in the account at the end of any fiscal year shall not lapse and shall be

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- 82 available for use for the fiscal year next succeeding.
- 83 (b) The University of Connecticut may use funds from the account 84 to provide grants under section 4 of this act, except that not more that 85 two million dollars shall be used for such purpose in any fiscal year.
- 86 Sec. 6. (NEW) (Effective July 1, 2006) (a) As used in this section 87 "corporation" means Connecticut Innovations, Incorporated.
 - (b) There is established a collaborative research grant program to be administered by Connecticut Innovations, Incorporated, for the purpose of advancing the commercialization of technologies being discovered at the research universities and at industry labs. Grants shall be made to promote collaborative research among research universities and industry and shall be used (1) to improve technology infrastructure by advancing the development of shared use between institutions of higher education and business entities of laboratories and equipment, including, but not limited to, technology purchase, lease and installation, operating and necessary support personnel and maintenance; and (2) as matching grants for joint projects between an industry, a technology focused organization or a university.
 - (c) The corporation shall structure the matching grants to provide two rounds of funding annually and shall do outreach to inform eligible companies about the program. Such outreach shall include an aggressive marketing campaign through business organizations to raise industry awareness of resources from universities or technology focused organizations. Matching grants shall be awarded through a competitive process with outside reviewers applying key criteria to determine if (1) a proposal demonstrates commercial relevance, (2) there is a clear path to the marketplace for innovations developed in the course of the research. Matching grants shall not exceed one hundred fifty thousand dollars, and an in-kind match shall be allowed for small and mid-sized companies.
- 112 Sec. 7. (NEW) (Effective July 1, 2006) (a) There is established an

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- 113 account to be known as the collaborative research account, which shall
- 114 be a separate, nonlapsing account within the General Fund. The
- 115 account shall contain any moneys invested pursuant to the provisions
- 116 of this section. The account shall contain all moneys required by law to
- 117 be deposited in the account and shall be held separate and apart from
- 118 all other money, funds and accounts. Investment earnings from any
- 119 moneys in the account shall be credited to the account and shall
- 120 become part of the assets of the account. Any balance remaining in the
- 121 account at the end of any fiscal year shall not lapse and shall be
- 122 available for use for the fiscal year next succeeding.
- 123 (b) Connecticut Innovations, Incorporated, may use funds from the
- 124 account to provide grants under section 6 of this act.
- 125 Sec. 8. (NEW) (Effective July 1, 2006) Connecticut Innovations,
- 126 Incorporated, shall develop a bioscience center of excellence to house
- 127 laboratory space, seed capital and innovation services under at least
- 128 one location for the generation of new bioscience companies.
- 129 Connecticut Innovations, Incorporated, may designate The University
- 130 of Connecticut or select a nonprofit entity to manage the facility. If a
- 131 nonprofit is selected, such selection shall be based on competitive
- 132 process.
- 133 Sec. 9. (Effective July 1, 2006) (a) For the purposes described in
- 134 subsection (b) of this section, the State Bond Commission shall have
- 135 the power, from time to time, to authorize the issuance of bonds of the
- 136 state in one or more series and in principal amounts not exceeding in
- 137 the aggregate thirty million dollars.
- 138 (b) The proceeds of the sale of said bonds, to the extent of the
- 139 amount stated in subsection (a) of this section, shall be deposited and
- 140 used by the Connecticut Innovations, Incorporated, for the purpose of
- 141 the bioscience center of excellence authorized under section 8 of this
- 142 act.
- 143 (c) All provisions of section 3-20 of the general statutes, or the

exercise of any right or power granted thereby, which are not inconsistent with the provisions of this section are hereby adopted and shall apply to all bonds authorized by the State Bond Commission pursuant to this section, and temporary notes in anticipation of the money to be derived from the sale of any such bonds so authorized may be issued in accordance with said section 3-20 and from time to time renewed. Such bonds shall mature at such time or times not exceeding twenty years from their respective dates as may be provided in or pursuant to the resolution or resolutions of the State Bond Commission authorizing such bonds. None of said bonds shall be authorized except upon a finding by the State Bond Commission that there has been filed with it a request for such authorization which is signed by or on behalf of the Secretary of the Office of Policy and Management and states such terms and conditions as said commission, in its discretion, may require. Said bonds issued pursuant to this section shall be general obligations of the state and the full faith and credit of the state of Connecticut are pledged for the payment of the principal of and interest on said bonds as the same become due, and accordingly and as part of the contract of the state with the holders of said bonds, appropriation of all amounts necessary for punctual payment of such principal and interest is hereby made, and the State Treasurer shall pay such principal and interest as the same become due.

Sec. 10. (NEW) (Effective July 1, 2006) There is established a program to be administered by Connecticut Innovations, Incorporated, to provide funding to early stage companies to support linkages to faculty, students, technology commercialization and entrepreneurship programs at The University of Connecticut to leverage the capacity of the center and its client companies. Not less than one-third of funds awarded for this section will be provided as pre-seed and seed funding.

Sec. 11. (NEW) (Effective July 1, 2006) (a) There is established an account to be known as the early stage account, which shall be a

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- 177 separate, nonlapsing account within the General Fund. The account 178 shall contain all moneys required by law to be deposited in the account 179 and shall be held separate and apart from all other money, funds and 180 accounts. Investment earnings from any moneys in the account shall 181 be credited to the account and shall become part of the assets of the 182 account. Any balance remaining in the account at the end of any fiscal 183 year shall not lapse and shall be available for use for the fiscal year 184 next succeeding.
- 185 (b) Connecticut Innovations, Incorporated, may use funds from the account to provide grants under section 10 of this act.
- Sec. 12. (NEW) (*Effective July 1, 2006*) (a) As used in this section, "incubator" means a program offering space, unique technical resources and business support services and "corporation" means Connecticut Innovations, Incorporated.
- 191 (b) There is established a program to be administered by 192 Connecticut Innovations, Incorporated, to provide funding to small 193 business incubators to increase the success rate of such incubators in 194 the state.
 - (c) Grants awarded under this section may be used for (1) feasibility studies, physical development and other capital costs for new and existing incubation space, not exceeding and (2) investments or below market loans to incubators or incubator businesses for working capital and other operating needs. The amounts expended in any fiscal year shall not exceed two million dollars for the purposes of subdivision (1) of this subsection and three million dollars for the purposes of subdivision (2) of this subsection.
 - Sec. 13. (NEW) (*Effective July 1, 2006*) There is established an account to be known as the incubator account, which shall be a separate, nonlapsing account within the General Fund. The account shall contain all moneys required by law to be deposited in the account and shall be held separate and apart from all other money, funds and

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- accounts. Investment earnings from any moneys in the account shall be credited to the account and shall become part of the assets of the account. Any balance remaining in the account at the end of any fiscal year shall not lapse and shall be available for use for the fiscal year next succeeding.
- 213 (b) Connecticut Innovations, Incorporated, may use funds from the 214 account to provide grants under section 12 of this act.
- Sec. 14. (NEW) (Effective July 1, 2006) (a) As used in this section:
- 216 (1) "Corporation" means the Connecticut Innovations, Incorporated;
- 217 (2) "Small business" means a corporation, limited liability company, 218 partnership, sole proprietorship or individual, operating a business 219 for-profit, which employs five hundred or fewer employees, including 220 employees employed in any subsidiary or affiliated corporation;
 - (3) "Small business innovation research program" means the federal program established pursuant to the Small Business Innovation Development Act of 1982 (P.L. 97-219), as amended, which provides funds to small businesses to conduct innovative research which has potential commercial applications; and
 - (4) "Small business technology transfer program" means the federal program established pursuant to the Small Business Research and Development Enhancement Act of 1992 (P.L. 102-564), as amended, which provides funds to small businesses that collaborate with nonprofit research institutions to conduct innovative research which has potential commercial applications.
 - (b) Connecticut Innovations, Incorporated, shall establish a program of matching grants to small businesses which have received federal funds under the small business innovation research program and the small business technology transfer program. Any small business receiving a grant under this section may use such grant for the same purpose such small business was awarded federal funds under said

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- (c) Applications shall be submitted to the corporation at such times and on such forms as the corporation may prescribe. Each such application shall include the following: (1) The location of the principal place of business of the applicant; (2) an explanation of the intended use of the funding being applied for; and (3) such other information that the corporation deems necessary. Information contained in any such application submitted to the corporation under this section which is of a proprietary nature shall be exempt from the provisions of subsection (a) of section 1-210 of the 2006 supplement to the general statutes.
 - (d) In determining whether an applicant shall be selected for funding pursuant to this section, the corporation shall consider, but such consideration need not be limited to, the following factors: (1) The description of the small business innovation research project; and (2) evidence of satisfactory participation in the applicable small business innovation research program.
- (e) The corporation shall adopt written procedures, in accordance with the provisions of section 1-121 of the general statutes to carry out the provisions of this section.
- Sec. 15. (NEW) (Effective July 1, 2006) (a) There is established within 259 Connecticut Development Authority the technology 260 commercialization program for the purpose of providing financing, in the form of equity investments, below market rate loans, or loan guarantees to develop technology space and facilities to house emerging technology-based companies in Connecticut.
 - (b) The Connecticut Development Authority shall develop criteria for the purposes of the program established in subsection (a) of this section and shall establish other programs targeted to emerging technology companies.

Sec. 16. (NEW) (Effective July 1, 2006) On or before January 1, 2008, and annually thereafter, The University of Connecticut shall submit a report to the joint standing committee of the General Assembly having cognizance of matters relating to commerce on the eminent faculty recruitment program established pursuant to sections 2 and 3 of this act, and the Center for Entrepreneurship established pursuant to sections 4 and 5 of this act. Such report shall include, but not be limited to, an evaluation of such programs based on the following metrics: Dollars leveraged by state funding, patents issued, publications and invention disclosures, companies created, student work experience and college graduate retention, world class researchers attracted to the state, wealth generation, national and international prominence in research in core competency areas.

Sec. 17. (NEW) (Effective July 1, 2006) On or before January 1, 2008, and annually thereafter Connecticut Innovations, Incorporated, shall submit a report to the joint standing committee of the General Assembly having cognizance of matters relating to commerce on (1) the collaborative research grant program established pursuant to sections 6 and 7 of this act, (2) the early stage program established pursuant to sections 10 and 11 of this act, (3) the incubator program established pursuant to sections 12 and 13 of this act, and (4) the matching grant program established pursuant to section 14 of this act. Such report shall include, but not be limited to, an evaluation of such programs based on the following metrics: Dollars leveraged by state funding, patents issued, publications and invention disclosures, companies created, student work experience and college graduate retention, world class researchers attracted to the state, wealth generation, national and international prominence in research in core competency areas.

Sec. 18. (NEW) (*Effective July 1, 2006*) On or before January 1, 2008, and annually thereafter the Connecticut Development Authority shall submit a report to the joint standing committee of the General Assembly having cognizance of matters relating to commerce on the

- 301 programs established pursuant to section 15 of this act. Such report 302 shall include, but not be limited to, an evaluation of such program 303 based on the following metrics: Dollars leveraged by state funding, 304 patents issued, publications and invention disclosures, companies 305 created, student work experience and college graduate retention, 306 world class researchers attracted to the state, wealth generation, 307 national and international prominence in research in core competency 308 areas.
- 309 Sec. 19. (Effective July 1, 2006) Connecticut Innovations, 310 Incorporated, shall distribute funds received under sections 20 and 21 311 of this act over the various segments of the financing continuum as 312 follows: (1) For preseed financing, ten per cent, (2) seed financing, 313 fifteen per cent; (3) start-up financing, twenty-five per cent, and (4) 314 early, first-state and expansion financing, fifty per cent.
- Sec. 20. (*Effective from passage*) Notwithstanding any provision of the general statutes, for the fiscal year ending June 30, 2006, the sum of seventeen million five hundred thousand dollars shall be transferred from the resources of the General Fund and credited to the resources of Connecticut Innovations, Incorporated.
- Sec. 21. (*Effective July 1, 2006*) The sum of twenty-five million dollars is appropriated to Connecticut Innovations, Incorporated, from the General Fund, for the fiscal year ending June 30, 2007, for the purposes of section 19 of this act.
- Sec. 22. (*Effective from passage*) Notwithstanding any provision of the general statutes, for the fiscal year ending June 30, 2006, the sum of twenty-seven million five hundred thousand dollars shall be transferred from the resources of the General Fund and credited to the resources of the Connecticut Development Authority and used for the purposes of section 5 of this act.
- Sec. 23. (*Effective July 1, 2006*) The following amounts are appropriated, from the General Fund, for the fiscal year ending June

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- 333 (1) Twenty-five million dollars to The University of Connecticut for 334 the purposes of the eminent faculty recruitment program set forth in 335 section 2 of this act, provided not more than five million dollars shall 336 be used in each fiscal year until the fiscal year ending June 30, 2012;
- 337 (2) Ten million dollars to The University of Connecticut for the 338 Center for Entrpreneurship at said university as set forth in section 4 of 339 this act;
 - (3) Fifteen million dollars to Connecticut Innovations, Incorporated, for the collaborative research grant program as provided in section 6 of this act, provided not more than three million dollars shall be awarded in any fiscal year;
- 344 (4) Twenty million dollars to Connecticut Innovations, Incorporated, 345 for grants to early stage companies as provided in section 10 of this act; 346 and
 - (5) Twenty-five million dollars to Connecticut Innovations, Incorporated, for grants to small business incubators as provided in section 12 of this act.

This act shall take effect as follows and shall amend the following sections:			
Section 1	July 1, 2006	New section	
Sec. 2	July 1, 2006	New section	
Sec. 3	July 1, 2006	New section	
Sec. 4	July 1, 2006	New section	
Sec. 5	July 1, 2006	New section	
Sec. 6	July 1, 2006	New section	
Sec. 7	July 1, 2006	New section	
Sec. 8	July 1, 2006	New section	
Sec. 9	July 1, 2006	New section	
Sec. 10	July 1, 2006	New section	
Sec. 11	July 1, 2006	New section	

Sec. 12	July 1, 2006	New section
Sec. 13	July 1, 2006	New section
Sec. 14	July 1, 2006	New section
Sec. 15	July 1, 2006	New section
Sec. 16	July 1, 2006	New section
Sec. 17	July 1, 2006	New section
Sec. 18	July 1, 2006	New section
Sec. 19	July 1, 2006	New section
Sec. 20	from passage	New section
Sec. 21	July 1, 2006	New section
Sec. 22	from passage	New section
Sec. 23	July 1, 2006	New section

Statement of Purpose:

To establish a framework for economic development in the state, providing for Connecticut jobs for the 21st Century.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors: SEN. WILLIAMS, 29th Dist.; SEN. LOONEY, 11th Dist.

SEN. LEBEAU, 3rd Dist.; SEN. CIOTTO, 9th Dist.

SEN. COLAPIETRO, 31st Dist.; SEN. COLEMAN, 2nd Dist.

SEN. CRISCO, 17th Dist.; SEN. DAILY, 33rd Dist. SEN. DEFRONZO, 6th Dist.; SEN. DUFF, 25th Dist. SEN. FINCH, 22nd Dist.; SEN. FONFARA, 1st Dist. SEN. GAFFEY, 13th Dist.; SEN. GOMES, 23rd Dist. SEN. HANDLEY, 4th Dist.; SEN. HARP, 10th Dist. SEN. HARRIS, 5th Dist.; SEN. HARTLEY, 15th Dist. SEN. MCDONALD, 27th Dist.; SEN. MEYER, 12th Dist. SEN. MURPHY, 16th Dist.; SEN. PRAGUE, 19th Dist.

SEN. SLOSSBERG, 14th Dist.; SEN. STILLMAN, 20th Dist. REP. NOUJAIM, 74th Dist.; REP. GUERRERA, 29th Dist.

REP. BERGER, 73rd Dist.

S.B. 1